| 1 2 3 4 5 | MINUTES OF THE REGULAR PINOLE PLANNING COMMISSION February 27, 2017 | | | | | | | | |
|--|---|---|--|--|--|--|--|--|--|
| 6 | | | | | | | | | |
| 7 8 | A. | CALL TO ORDER: 7:04 P.M. | | | | | | | |
| 9 | B. | . PLEDGE OF ALLEGIANCE AND ROLL CALL: | | | | | | | |
| 11 12 13 | | Commissioners Present: | Brooks, Hartley, Martinez-Rubin, Tave, Thompson, Wong, Chair Kurrent | | | | | | |
| 14 15 | | Commissioners Absent: | None | | | | | | |
| 16 17 18 | | Staff Present: | Winston Rhodes, Planning Manager Eric Casher, Assistant City Attorney | | | | | | |
| 19 20 | C. <u>CITIZENS TO BE HEARD</u> : | | | | | | | | |
| 21 22 | | There were no citizens to be heard. | | | | | | | |
| 23 24 | D. | CONSENT CALENDAR: | | | | | | | |
| 25 26 | | Planning Commission Meeting Minutes from January 23, 2017 | | | | | | | |
| MOTION to approve the minutes from the Planning Commission mee January 23, 2017, as submitted. | | | | | | | | | |
| 30 31 | | MOTION: Hartley | SECONDED: Martinez-Rubin APPROVED: 7-0 | | | | | | |
| 32 33 | E. | · | | | | | | | |
| 34 35 | | 1. Conditional Use Permit 16-08: Maria's Daycare | | | | | | | |
| 36 37 | 5 | | | | | | | | |
| 38 | | | | | | | | | |
| Consideration of a use permit request to example 40 day care capacity of an existing small family home for up to 8 children to a large family home for up to 14 children within an app 2,234 square foot single-family residence | | | | | | | | | |
| 44 45 46 | | Applicant: Maria Magana 1191 Marlesta Road | | | | | | | |

| 1 | | Pinole, CA 94564 | | | | |
|--|--|---|--|--|--|--|
| 2 | Location: | 1191 Marlesta Road, APN 402-133-009 | | | | |
| 4 5 | Project Staff: | Winston Rhodes, Planning Manager | | | | |
| 6 7 8 9 | three different occasion violation had been four | Planning Manager Winston Rhodes reported that staff had been to the site of three different occasions for inspections. During one of the site visits, a code violation had been found which was the reason the item would be continued indefinitely to a date to be determined. | | | | |
| l1 l2 | PUBLIC HEARING OPE | NED | | | | |
| 13 14 15 | There were no comment | s from the public. | | | | |
| 16 | PUBLIC HEARING CLO | SED | | | | |
| 17 18 19 | 2. Design Review 1 Restaurant with | 16-23 and Conditional Use Permit 16-06: Happy Ramen Alcohol Sales | | | | |
| 20 21 22 23 24 | Request: | Consideration of a design review request to modify an existing approximately 2,584 square foot commercial building for a restaurant including a use permit request to sell beer and wine within the restaurant for on-site consumption. | | | | |
| 26 27 28 29 | Applicant: | Richard Brunelle 1552 167 th Avenue San Leandro, CA 94578 | | | | |
| 30 31 | Location: | 1907 San Pablo Avenue, APN 401-112-029 | | | | |
| 32 33 34 | Project Staff: | Winston Rhodes, Planning Manager | | | | |
| 35 36 37 38 39 40 41 | report dated February 2 read: Adopt Resolution to make exterior change permit request (CUP 16 | des identified a typographical error on Page 1 of the staff 27, 2017, with the staff recommendation to be revised to 17-03 (Attachment B) approving a design review request is within the existing vacant commercial building and a use -06) which permits beer and wine sales within the existing nt with project conditions modified as follows:. | | | | |
| 43 44 45 | | ed to read: The project shall be constructed in substantial poroved Design Review Package for the Happy Ramen | | | | |

 Restaurant, Design Review (DR 16-23), approved by the Planning Commission and plans date stamped received February 8 and February 14, 2017, and color and material board stamped received February 14, 2017, unless otherwise conditioned; and Condition 46 modified to read: The proposed building paint colors shall be applied to sample areas of the new Happy Ramen Restaurant for confirmation prior to painting the building.

Responding to the Commission, Mr. Rhodes clarified the two parking spaces in the garage satisfied the residential portion of the parking requirement freeing up two parking spaces in the driveway for employees to park; residential parking could utilize the commercial parking lot; the property was located in a Commercial Mixed Use Zoning District; there had been a long-established dual use on the property for decades; staff had been to the site; and there were many conditions of approval that would address crime prevention based on the history of the site. The property was located in Old Town and in the Three Corridors Specific Plan Area and no offstreet parking was required in Old Town due to the existing supply of public parking spaces. There would be one handicap parking space with the ultimate location to be determined during the plan check process; a bicycle rack currently located in the parking lot would be relocated closer to the front entry door; if the home was leased in the future, the residential parking spaces could be disclosed by the property owner and part of a potential lease agreement but would not be quaranteed in the future; and the applicant was providing more parking than required at the subject location.

Mr. Rhodes also detailed the City Council discussion on alcohol sales and the City Council support of a Public Convenience and Necessity finding, although the City Council had not discussed the restaurant operation which was under the purview of the Planning Commission. Conditions of approval related to the consumption of alcohol came directly from the Pinole Municipal Code (PMC); the site had a lot of impervious surface which the applicant did not plan to alter; a full C.3 Report would not be required, although Best Practices would be required in terms of drainage to the appropriate storm drain system, preferably to a landscaped area. The path of travel for handicapped persons or improvements to an Americans with Disabilities Act (ADA) space to the restaurant had not been shown to the sidewalk and would have to be identified and reviewed during the Building Department plan check process.

Mr. Rhodes further clarified the project would not create enough trips to warrant a site specific traffic analysis; traffic control during the construction and renovation process required an encroachment permit for any work in the public right-of-way (ROW); and a hauling plan would have to be submitted to the Public Works Department.

PUBLIC HEARING OPENED

RICHARD BRUNELLE, 1552 167th Avenue, San Leandro, stated he would serve as both Project and Construction Manager; the existing Green Lantern sign would be disposed of although if the City desired it be preserved it could be delivered to any private party; rooftop equipment would include an air conditioning unit to be screened with light mesh to be located on a flat portion of the roof where the existing air conditioning unit was located; the roof material would remain as is; there had been extensive discussions about the parking and consideration of valet parking; a parking lot could not be built; and it was anticipated once the business opened that parking would not be an issue. An adjacent business which closed early in the evening could be an option for overflow parking, although he had not yet spoken with that property owner as to that possibility.

PUBLIC COMMENTS CLOSED

The Planning Commission discussed Design Review 16-23 and Conditional Use Permit 16-06, and offered the following comments and/or direction to staff:

- Recommended a condition that the rooftop equipment material and color be clarified on the plans; with an additional statement to be added to Condition 29 to read: Materials and colors to be shown on the plans and reviewed by staff prior to installation. (Brooks)
- Expressed appreciation the building design included windows allowing natural light into the building. (Martinez-Rubin)
- Recognized the zoning in Old Town allowed challenging sites, such as the subject site, to become usable. (Hartley)
- Recommended the applicant consider options for parking given the potential for overflow parking. (Kurrent)

MOTION to approve Planning Commission Resolution 17-03, with Exhibit A: Conditions of Approval, Approving a Design Review Request (DR 16-23), to Modify an Existing Approximately 2,584 Square Foot Commercial Building for a New Restaurant and Approve a Conditional Use Permit (CUP 16-06) to Allow Beer and Wine Sales for On Site Consumption in Conjunction with the New Restaurant, 1907 San Pablo Avenue, APN 401-112-029, with modifications to Conditions 1 and 46, as shown; and with a modification to Condition 29, as follows:

• Add the following sentence to Condition 29: The equipment screening design choice shall be reviewed by City staff to ensure that it complements the building colors and materials.

MOTION: Thompson SECONDED: Brooks APPROVED: 7-0

3. Design Review Request 16-29 and Conditional Use Permits 17-01 and 17-02: Gateway Medical Office Dialysis Clinic

Request: Consideration of a design review request to enlarge a

previously approved 4,000 square foot medical office building to 11,135 square feet; consideration of a conditional use permit request for a reduction in the required parking spaces; and consideration of a conditional use permit request to amend a previously approved sign program for the Gateway Shopping

Center.

Applicant: Thomas Gateway LLC

3100 Oak Road, Suite 140 Walnut Creek, CA 94597

Location: 1335 Pinole Valley Road, APN 401-211-034

Project Staff: Winston Rhodes, Planning Manager

Mr. Rhodes advised that copies of the staff PowerPoint presentation had been provided to the Planning Commission with copies available to the public; new information had been provided by the applicant including three photo simulations; two alternate parking floor plans identified as Lower Garage Floor Plan Alternates "A" and "B;" a handout with an enlarged floor plan for the dialysis clinic; and an email correspondence between himself and Catherine Reilly, Senior Land Use Manager with Kaiser Permanente. He introduced Consultants from Raney Planning & Management, who had prepared the California Environmental Quality Act (CEQA) analysis, and TJKM Transportation, which had prepared the parking and circulation analysis.

Mr. Rhodes presented the staff report dated February 27, 2017, and recommended the Planning Commission adopt Resolution 17-04, recommending conditional approval of Design Review request (DR 16-29), for the proposed Gateway East Dialysis Clinic and Conditional Use Permit requests to grant a five space reduction in the normally required medical office parking (CUP 17-01), and amending the previously approved sign program to change the monument sign adjacent to the new medical office dialysis clinic building (CUP 17-02), after conducting a public hearing and considering the information provided.

NICK PAPPANI, Raney Planning & Management, provided an overview of the CEQA analysis for the proposed project; an overview of the approved Initial Study/ Mitigated Negative Declaration (IS/MND) for the Gateway Shopping Center, and the previously approved 4,000 square foot medical office building and balance of the entire shopping center, along with proposed changes to the medical office

building component and an increase in square footage from 4,000 to 11,135 square feet; an increase in the size of the subterranean single level parking structure; and relocation and replacement of the monument sign. The modified project had been evaluated pursuant to CEQA, particularly on-site circulation and access, and an Addendum had been prepared related to the geotechnical analysis and Stormwater Control Plan. No new impacts or impacts to previously identified impacts had been identified as part of the modified project, and the project would be conditioned to comply with the applicable mitigation measures contained in the adopted IS/MND.

CHRIS KINZEL, Vice President, TJKM Transportation, provided an overview of the traffic, access, circulation and parking, with the increase in square footage and amount of new trips having assumed the same trip rates, which had been found to be minor with no effect on traffic in the intersections or a change in Level of Service (LOS); and the trip generation rate for a medical dialysis clinic was less than a medical office building. No additional impacts from a traffic standpoint had been identified.

18

In terms of the parking, a number of dialysis centers in the state had been evaluated and a somewhat lower parking generation requirement had been found in that many dialysis patients were dropped off and then picked up by different means rather than driving themselves to appointments. The internal circulation was also detailed and while the applicant had presented alternate parking floor plans, those plans had not yet been reviewed in detail. It was recommended that ceiling indicators may be helpful to motorists entering the parking garage to determine whether parking stalls were occupied and could help address concerns with the dead-end areas in the parking garage. Surface parking was found to be acceptable.

29

Responding to the Commission, Mr. Kinzel recognized concerns with the lack of continuous circulation and dead-ends in the parking garage making it difficult to reverse course; much of the parking would be for the dialysis clinic employees who were present all day; and suggested there was room for the parking spaces near the elevator to accommodate patients.

Mr. Rhodes clarified that in addition to the parking spaces for the dialysis clinic there would be 14 parking spaces for Kaiser Permanente employees, which had yet to be assigned. Kaiser had no issue with the reduction in required parking spaces although Kaiser was concerned with the total number once it dropped below that figure. He detailed the history of the Kaiser Permanente development when a reciprocal access had been recorded for the entire property prior to the subject site being acquired by the City's Redevelopment Agency (RDA). Kaiser desired to be made whole on the parking spaces lost, and was under no obligation to share parking with a developer who came in after the Kaiser development.

44 45

43

Mr. Rhodes highlighted Attachment A, Project Plans Received February 3 and February 21, 2017, which included a summary of the parking, and highlighted the City's current parking standards.

Commissioner Martinez-Rubin reported she had been contacted by the applicant on February 22, 2017, and had communicated with Pinole Councilmember Murray to discuss concerns with the subject project.

Mr. Rhodes stated the project met the criteria of the Three Corridors Specific Plan: clarified the typical use of deciduous trees to avoid blocking lines of sight as proposed in response to concerns by the Pinole Police Department; acknowledged concerns that trees planted along Pinole Valley Road in front of the building could obstruct the line of sight of the driveway leading to the parking garage entrance unless; any permits required by other agencies including Caltrans would have to be obtained by the applicant prior to issuance of a building permit; identified building and fire code regulations and setbacks; and reported staff had no comments from Caltrans about the proposed change in the project although there was a requirement that the property be fenced from the Caltrans right of way. He acknowledged the potential expansion of the parking structure could affect some of the compact parking spaces and would still require discussion with the applicant and potentially Caltrans. He also clarified the vantage points of the photo simulations; and acknowledged a request for future photo simulations to provide additional vantage points from the street level.

ERIC CASHER, Assistant City Attorney, further verified the ADA requirements for any development and that an analysis for the path of travel would need to be studied further.

Mr. Rhodes clarified that a Programmed Environmental Impact Report (EIR) had been prepared as part of the development project when Kaiser Permanente had first been planned for the site in 2004, and that any issues with the line of the sight that were mentioned for the southernmost driveway in the EIR will require further review of that EIR. He added that a certain number of ADA parking spaces would have to meet building code requirements. The parking standards were different from when the Kaiser Permanente's parking standards had been approved and more research would be required on the history of why the Kaiser Permanente parking was short. It was the intent that Kaiser Permanente employees park farther away from the medical building than patient. He reiterated there was reciprocal access, not reciprocal parking, with Kaiser Permanente

Mr. Kinzel detailed the photo simulations in terms of vehicular traffic patterns and circulation in terms of lines of sight, identified the location of the most convenient full sized parking stalls, detailed the likely transit patterns for patients to the dialysis clinic, the likely location of employee parking, and noted an ideal location for patient parking could be designated although there would be no enforcement.

Mr. Pappani again clarified the CEQA requirements and noted the 10,000 square foot CEQA criteria would not apply in this case given the evaluation of the entire shopping center project at the time. The City Council had adopted the IS/MND, which had included a worst case conservative analysis and an actual design at 4,000 square feet.

Mr. Kinzel detailed the methodology used to calculate the parking needs based on actual parking observations of eight dialysis centers, with the variable being the actual number of dialysis stations and patients served. The average had been calculated at one parking stall per dialysis station with some variation. A ratio of 1.2 parking spaces per dialysis station had been found to be an appropriate parking standard, and there would be a comfortable surplus between the applicant's proposed parking supply and the required supply based on 1.2 parking spaces per dialysis station.

Mr. Rhodes explained the action being requested of the Planning Commission, with a recommendation to the City Council since it involved a Development Agreement (DA) for the original development of the shopping center. In an attempt to provide further clarity, he again detailed the history of the development of the Gateway Shopping Center. He also clarified the location of the proposed trash enclosure with pick-up to be scheduled at a time when the site would be closed to the public. Given that the dialysis clinic planned to open at 6:00 A.M. and operate seven days a week, the pick-up schedule would need to be coordinated.

PUBLIC HEARING OPENED

STEVE THOMAS, Thomas Gateway LLC, was pleased with the success of the Gateway West Shopping Center; emphasized the importance of moving the project forward to the City Council in order to bring the DaVita Dialysis Clinic to the community; and clarified the five parking space variance, the relationship of Kaiser Permanente to the project, the history of Kaiser Permanente's development as part of the RDA, and its insistence it would not have any reciprocal parking. Kaiser Permanente supported the DaVita project but was emphatic that any parking lost would need to be replaced, with five displaced stalls having been replaced as part of the Starbucks parcel to create the access into that parcel, and another nine parking stalls that had been displaced to be replaced in the garage.

Mr. Thomas clarified why the size of the building had been driven by DaVita's requirements; the property was located on an upslope with the driveway 75 feet from Pinole Valley Road. The latest round of study in the CEQA process had found it would be better to move that driveway farther away from Pinole Valley Road to improve the line of sight when entering the garage. The building and garage had been redesigned which meant more excavation; the garage would be

1 2

tall, open, and able to accommodate an ambulance. He acknowledged that a turnaround could be created at the back through adjustments to circulation and parking; the percentage of compact spaces and parking stalls would remain the same with the revamped parking garage, and would involve poured in place construction. Based on the TJKM studies, he suggested there would be a 10 to 12 parking space surplus.

JENNIE FUNK, Regional Operations Director, DaVita, 7755 Pardee Lane, Oakland, provided an overview of the provider of dialysis services with approximately 25 clinics across the country. Patients would typically come to the clinic seven days a week, spend up to three to four hours per visit in the dialysis chair, with limited parking needs for dialysis patients as compared to other medical office buildings. The closest dialysis clinics were located in Vallejo, San Pablo, and El Sobrante. She read into the record a letter from a Pinole resident who currently commuted to the City of San Pablo for dialysis and asked that the Planning Commission approve a facility closer to her residence. Copies of other patient letters could be provided upon request.

Ms. Funk explained that the clinics in San Pablo and El Sobrante area were of a similar size and the subject facility was a common size for a dialysis clinic in suburban and urban environments. Larger clinics with more dialysis stations were located in Oakland, Berkeley, Benicia, and San Rafael. In terms of ADA parking, she had typically seen two to four parking spaces provided at other clinic locations. She supported the proposal to require designated staff parking in the least convenient locations. She clarified there was typically a 45-minute gap between patient treatments. She recommended that patient parking could be accommodated in the larger parking spaces as one entered to the left of the parking garage, with wheelchair accessible vans typically dropping patients off at the front of the building. She also supported the designation of a 15-minute dropoff area for patients.

DONALD KINYAN, Harriman Kinyan Architects, 1801 Oakland Boulevard, Suite 320, Walnut Creek, provided an overview of the floor plan for the dialysis clinic; identified the drop-off location for patients at the front of the building; patient access to the facility from the main drop-off area; and walked through the building floor plan itself and the patient process for dialysis treatment. He reiterated that most patients did not drive themselves; many were picked up and brought out once the treatment had been completed by a family member or paratransit. He also described the lobby area and its amenities where patients would wait for pick-up.

LESTER MEU, George Meu Associates, 499 Embarcadero #6, San Francisco, detailed the exterior elevations of the existing building with some of the changes to the architecture in response to comments from Commissioner Wong and others consistent with what had been deemed to be appropriate. Pursuant to the number

of parking spaces and the requirements of the Building Code, three handicap parking spaces would be required, although two van accessible and two vehicle accessible parking spaces would be provided. The building could not be closer to the property line given the area needed for storm drains and pursuant to constructability review.

In order to reach the required number of parking spaces, Mr. Meu stated the number of compact parking spaces had to be increased, with some modification in the width of the compact spaces to ensure the required total and allow maneuverability, which had not changed the number of parking spaces or the proportion between compact and standard parking spaces. In terms of designating some of the parking spaces for Kaiser Permanente employees, he was uncertain how that could be accommodated. He reiterated that the site would be over-parked as identified in the analysis presented. In terms of a covered dropoff area, the area between the main entry and elevator had a covered area and was intended to be covered between the two doors.

Mr. Meu described the details and dimensions of the rooftop mechanical equipment used by DaVita, which would be screened by the main building wall, and Mr. Rhodes noted that the rooftop equipment would be conditioned to be screened from view from Interstate I-80.

In an attempt to clarify why the building square footage had been increased in size, Mr. Thomas detailed the history of the Gateway West Shopping Center; RDA agreement with Kaiser Permanente; the original CEQA analysis for the original building at 9,886 square feet, and pursuant to all State, OSHPD and ADA requirements the building size had been driven to 11,135 square feet. While the building was larger in size and while more parking was required, in reality the demand of the dialysis clinic and number of employees had not changed from the 2015 CEQA analysis. It was noted that if the building was reduced in size, the number of dialysis stations would also have to be reduced.

Given the lateness of the hour, the Chair recommended that the item be continued to the Special Planning Commission meeting of March 13, 2017.

The Planning Commission discussed Design Review 16-29 and Conditional Use Permits 17-01 and 17-02, and offered the following comments and/or direction to staff:

Recommended Lower Garage Floor Plan Alternate "A" as a better
alternative but also recommended evaluating designated parking for the
dialysis clinic patients and Kaiser Permanente patients and DaVita
employees; expressed concern with the security of the Caltrans property;
suggested the parking structure be expanded a bit; expressed concern with
the drop-off area given patients would be dropped off by whatever means
and the applicant should consider a limited parking area for drop-offs and

pick-ups; recommended that some of the compact parking spaces in the basement be designated for Kaiser Permanente; sought a better resolution to the number of proposed compact parking spaces; questioned whether or not to conditionally approve designated parking for employees and patients; and expressed concern with the security of the Caltrans zone created by the building design. Requested an alternate and cleaner parking plan to show possible options, and that the pedestrian ADA path of travel pattern be identified on the plans. (Wong)

- Recommended consideration of a valet drop-off area to address some of
 the parking issues; expressed concern with parking problems in the future
 with a desire to address the potential dialysis center use and any potential
 future uses by increasing the size of the building or negotiating an
 arrangement with Kaiser Permanente; asked for a better justification for the
 reduction in the parking standard; questioned whether or not there was a
 parking problem; asked whether it was possible the City's parking standards
 did not support medical office building uses pursuant to OSHPD
 regulations; sought an analysis of the recommended parking layout and the
 justification for increasing the building size from 4,000 to 11,135 square feet
 while recognizing the CEQA document had analyzed the building at 9,886
 square feet. Staff and the applicant were also asked to return with
 recommendations for the designation and location of employee parking.
 (Hartley)
- Supported the wider compact parking spaces since mid-sized vehicles or less could use those spaces, which satisfied many of his concerns; and requested a cleaned up garage floor plan to identify the size and location of compact parking spaces. (Kurrent)
- Clarified with staff the Gateway West Shopping Center conditions of approval had been cross referenced in the conditions of approval for the subject application, with the most recent conditions talking precedence. Requested copies of the 2003/2004 traffic study which referenced the line of sight at the intersection; further review of the path of travel to the building; and more photo simulations from street level, with vantage points from the on-ramp of I-80 and standing at the bowling alley corner. Recommended a public workshop, although staff noted the agenda had been publicly noticed allowing for public input and the Chair suggested the Planning Commission essentially had just held a study session. (Thompson)
- Agreed with Commissioner Hartley's requested information. (Martinez-Rubin)
- Requested more information on the designation and location of DaVita employee parking. (Brooks)

| 1 | | MOTION to continue Design Review Request 16-29 and Conditional Use Permits | | | | | | |
|--|----------------------------|---|-----------|------|----------------------------|--|--|--|
| 3 | | 17-01 and 17-02: Gateway Medical Office Dialysis Clinic to a Special Meeting of | | | | | | |
| 4 | | the Planning Commission scheduled for March 13, 2017. | | | | | | |
| 5 | | MOTION: Thompson | SECONDED: | Tave | APPROVED: 7-0 | | | |
| 7 | F. | OLD BUSINESS: None | | | | | | |
| 9 L0 | G. | NEW BUSINESS: | | | | | | |
| L1 L2 L3 | ct Bay Trail Bridge Design | | | | | | | |
| The item was continued to the Special Meeting of March 13, 2017. | | | | | | | | |
| L6 L7 | Н. | H. <u>CITY PLANNER'S / COMMISSIONERS' REPORT</u> : | | | | | | |
| L8 L9 | | There were no City Planner's/Commissioner's Reports. | | | | | | |
| 20 | I. | COMMUNICATIONS: None | | | | | | |
| 22 | J. | NEXT MEETING: | | | | | | |
| 24 25 26 | | The next meeting of the held on Monday, March 1 | • | | be a Special Meeting to be | | | |
| 27 28 | K. | ADJOURNMENT: 11:34 | P.M | | | | | |
| 29 30 | | Transcribed by: | | | | | | |
| 31 32 | | Anita L. Tucci-Smith | | | | | | |
| 33 | | Transcriber | | | | | | |